

Carbon Market Provisions Draft Agreement for COP 21

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Overview

Paris Agreement will

- Address international transfer of mitigation outcome
- Not create markets
- Create conditions for the emergence of an international market for compliance with NDCs
- Not create a global price of carbon
- Allow for a future convergence of carbon prices



What needs to be in the Agreement?

- The Agreement, one way or another, should ensure that a number of Functions can be delivered
 - 1. Be able to transfer mitigation units or mitigation outcomes AND
 - 2. Be able to count these transfers towards meeting commitments under the NDCs
 - 3. There are rules that ensure proper accounting, including the avoidance of double counting
 - 4. Have the ability to create protocol(s)/mechanism(s) that may be used by Parties to create reduction units (e.g. CDM)



Levels of granularity

- General level
 - Blessing/legitimacy of international cooperative approaches.
 - Already present in UNFCCC
 - Better in a more general side of the Agreement to cover all cooperative approaches
- Type/form of cooperation
 - Mechanisms
 - Transfers
- Define/establish mechanisms in more detail
 - CDM+
 - Mitigation/Adaptation
 - REDD+



Article 9, Option 3(b)(v)

- Indirect recognition of transferability
- Ability to account
- No specific permission
- Mention double counting (no problem)
- Mentions supplementarity (questionable by some)

Article 16, Cooperative Approaches

- Chapeau, could fit for all cooperative approaches
- Option 1: general, could be enough, but it is not enough
- Option 2:
 - Provides general coverage
 - Different levels of detail
 - Provisions that narrow the scope of cooperation



Option 3

- Legitimizes cooperation at levels other than Party
- Better off in a declaratory rather than operational part of the Agreement

Article 3biss REDD+

- Established a REDD+ mechanism
- Can be seen as two objectives
 - Objective 1: Provide for a REDD+ mechanism
 - Objective 2: Create a REDD+ space in markets
- Objective 1 requires 3bis
- Objective 2 can be covered through 3ter



Article 3ter

- Option 1
 - Inclusive general enough
 - Established a mechanism
 - One mechanism?
 - Sustainable development definition?
 - Work plan in the Agreement?
 - Own contribution ? no definition, a KP left over
- Option 2
 - One mechanism?
 - WP at first CMA session
 - Reference to Article 12 of KP too close identification to KP
 - Voluntary net mitigation ?
- Option 3
 - Introduces NMM



- Option 4
 - 3ter in a non market light
 - Absent (a) to (d) would qualify under Option 1
- Article 6: Finance
 - Option II, Article 7: carbon pricing (confusing, not an Agreement provision)
- Article 19:
 - International transferability of mitigation outcomes needed, not the right place



Decision text

- Article 34
 - Option 1: refers to a multi-window mechanism
 - Can the establishment of the SD mechanism be in the Decision text?



What next?

- Parties are not far part on what is needed, except those that do not want any provision
- What are the consequences of no provisions?
- Business signals that provisions provide for certainty of value and stability
- No need for direct market reference
- Need for recognition of
 - International cooperation
 - International transfers
 - Central mechanism
- Establishment of specific mechanisms?
- Balance between specificity and generality



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