

Structural Reform of the European Union Emissions Trading System and the interfaces to the Clean Energy Package: Where do we stand and where should/could we go?

Carbon Market Watch and the Permanent Representations of the Netherlands and Luxembourg to the EU » A clean fit: How the EU ETS and the Clean Energy Package can work together for the climate «

Dr. Felix Chr. Matthes Brussels, 6<sup>th</sup> June 2017



- The EU faces a carbon pricing gap of 10 to 15 years
  - even with the structural reform as it is on table by now (early and rigorous review and revision provisions will be essential)
  - emission abatement levers as clean dispatch won't be addressed
- Possible short-term fixes (rebasing and/or price floors) are not really on the negotiation table – at the EU level
  - regional price floor initiatives will be useful and are urgently needed
- There are however proposals on the negotiation table that can significantly improve the integrity, effectiveness and efficiency of the policy mix of ETS and the (necessary) companion (!) policies
  - cancellation provisions to safeguard the long-term integrity of the integrated policy mix of ETS & the companion policies
  - safeguards to limit countervailing effects from specific ETS provisions and/or other policies
    - emission caps for implicit capacity payments (ETS art. 10c etc.)
    - emission caps for explicit capacity payments (market design)

## Global ETS lessons for the EU ETS Advancing the Emissions Trading System



| 1.  | A reliable data framework   | to make quantity-based emission control effective   |
|-----|---|---|
| 2.  | A consistent and robust governance framework                      | to build trust, integrity and an accountable system                                       |
| 2.  | An ambitious long-term cap  | to provide a clear trajectory and to enhance investors' confidence (in the long-term)     |
| 2a. | with a market integrity reserve                                   | to maintain responsive and scarcity-based price formation (in the medium & long term)     |
|     |   | to ensure the (short & medium term) integrity of the<br>(necessary) policy mix            |
| 2b. | with a price floor  | to enhance investors' confidence in the price signal (in the short- & medium-term)        |
| 2c. | with allowance cancellation<br>provisions                         | to ensure the (long term) integrity of the (necessary) policy mix                         |
| 3.  | A carefully designed and non-<br>distorting allocation approach   | to go beyond distributional issues and make<br>quantity-based emission control efficient  |
| 3a. | with (direct/consignment) auctioning                              | to maintain a non-distorted price signal and raise revenues for compensation & innovation |
| 3b. | with product-based bench-<br>marking for free allocation (if any) | to address the broadest range of mitigation options<br>possible                           |
| 3c. | avoiding updating/output-<br>basing of free allocation            | to maintain the incentives for optimal production levels as far as possible               |
| 4.  | A liquid market with broad eligibility for trading                | to maintain effective price discovery and making<br>hedging possible                      |

## Reminder: What shall the EU ETS (carbon pricing) deliver and where are alternatives available



- The EU ETS (or any carbon pricing system) shall address emission abatement from four levers
  - Clean dispatch
    - short-, medium- and long-term
    - rare alternatives , carbon pricing needs to play a crucial role
  - Strengthen low/zero carbon investments
    - medium and long-term
    - variety of alternative mechanisms (e.g. all remuneration schemes)
  - Accelerate decommissioning of high-carbon assets
    - short-, medium- and long-term
    - few alternative mechanisms, carbon pricing can play a crucial role
  - Trigger downstream effects (changing consumption patterns)
    - medium- and long-term
    - widely unknown territory



## Thank you very much

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