Free EU ETS allowances for the electricity sector in Poland

National experience with Article 10c

Presentation by: Agnieszka Warso-Buchanan Date: 04/11/2016 Warsaw Carbon Market Watch Workshop



About ClientEarth's report

Issues related to the EU ETS scheme discussed in our report:

- What is the place of the EU ETS in EU climate protection policy?
- What is the Treaty-based framework for the adoption of climate protection measures?
- How has the free allocation of emission allowances to the electricity sector worked in Poland?
- What are the consequences of the fact that free emission allowances are subject to EU regulations on State aid?



Polish National Investment Plan

- The Polish derogation application was submitted on 30th of September 2011
- It contained a list of 176 installations
- Total market value of free emissions allowances requested (2013-2020) estimated at € bn 7.406 corresponded to 405 million tonnes of CO2
- Commission Decision of 13th July 2012 see C(2012) 4609 final conditionally approved the Polish derogation application
- Polish National Investment Plan approved by the EC contained 347 investments see C(2013) 6648



Free EU ETS allowances – state aid dedicated for specific investments as stated in art 10c:

- Investments in retrofitting and upgrading of the infrastructure
- Investments in clean technologies
- Investments that provide for the diversification of energy mix and sources of supply

Conclusions

- Most of the investments were dedicated to uphold the status quo and to support coal combustion for example:
 - upgrading of coal boilers to burn coal with biomass
 - more than 70% of the investments called in Polish National Plan "upgrading of the infrastructure" in coal combustion
 - no investments in renewables such as: biogas, solar energy, wind

Conclusions

- Absence of transparency in the whole process of choosing and implementing specific investments as part of the National Plan
 - no assurance of public participation
 - so called "yearly reports" from the Ministry of Environment

- about 30% of investors do not disclose financial information

Conclusions

- Necessary future changes from our perspective
 - transparency selection of investments for free allocation of allowances – competitive bidding – strict criteria
 - public participation lex specialis provisions in new EU ETS directive?
 - commitment of EU legislator towards the diversification of energy mix in Central and Eastern Europe





Agnieszka Warso-Buchanan awarso@clientearth.org

www.clientearth.pl @ClientEarth Prawnicy dla Ziemi

