

New Market Mechanisms & Framework for Various Approaches: Luxury or Necessity?

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CEPS Doha Side event

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Principles of environmental integrity

Comments on LCA overview text



Real, permanent, additional and verified emissions reductions

There is a need for trust and credibility that 'a tonne is a tonne' in order to safeguard environmental integrity

Accounting rules must, inter alia, be guided by following principles:

- •Accuracy: GHG emissions must be measured and continuously monitored and verified to ensure they are as accurate as possible;
- •Completeness: GHG emissions data must include all relevant sources;
- •Reliability: Baselines must be set using verified data;
- •Conservativeness: Baselines must be set to achieve net-atmospheric benefits. E.g. uncertainty about the reliability, completeness or accuracy of data must be compensated with conservative baseline setting.



Prevent double counting

Double counting of both, <u>emissions reduction</u> AND <u>financial assistance</u> must be avoided, inter alia by:

- The use of a common international transaction tracking mechanism for all offsets counted towards pledge attainment, with assignment of unique serial numbers to each ton transacted or registered;
- Clear and specific rules regarding the complementary relationship between CDM, NMM and other regional trading mechanisms to ensure that there is no double counting.
- A system to track various types of emission reduction activities and reduction. Such a registry should not be limited to CDM and mechanisms covered under the Framework but also include non-market based activities and NAMAs.
- Rules to ensure that offsets are only counted by the buyer and not by the seller.



Secure net atmospheric benefits

Durban Decision states "that various approaches.. must meet standards that achieve a net decrease and/or avoidance of GHG emissions".

Specifics are needed on how the benefits can be **defined**, **monitored and verified**, inter alia through:

- Setting crediting baselines at levels below business-as-usual baselines
- **Discounting** (e.g. issuing systematically fewer credits from projects/activities with business-as-usual baselines)
- Exclude types of projects/action where net benefits are unlikely
- Exclude types of projects/action that perpetuate high carbon fuel uses and high GHG emitting practices
- Atmospheric net benefits means global net benefits!



Deliver Sustainable Development

Preamble of section III D Decision 1/CP.16: NMM need to contribute to sustainable development

- Need for **international standards** and guidance on indicators that **define mitigation actions** that support sustainable development;
- Defined mitigation actions should be limited to clean, safe, sustainable,
 efficient and non-fossil fuel based technologies;
- Social and environmental safeguards for national authorities are needed;
- •Associated **reporting and verification standards** to monitor and verify claims to ensure actual realization of the stated sustainability benefits;
- A framework must ensure that all internationally traded credits come from activities that uphold **human rights**.

International Common Framework

- Both, FVA and NMM must guarantee the same set of int. key principles
- Int. eligibility criteria for mechanisms, activities and/or sectors, review and exclusion options of mitigation actions and mechanisms
- Int. standardised principles and guidelines for baseline and monitoring methodologies, validation and verification procedures, and MRV in developing countries
- Evidence through documented analysis, that mechanisms are rigorous and conservative
- International oversight to prevent double counting among NAMAs, offsets and financial support, e.g. international standards for integrating existing CDM projects into the BAU baseline calculations for NAMAs
- International review of proposed crediting baselines and MRV
- Associated MRV requirements in the developing country

Comments on LCA text (1)



- Objective of FVA still lacks definition (framework for trading carbon credits internationally for compliance?)
- Unclear whether units under FVA can be used for compliance and referred to report on the achievements of pledges;
- Unclear why text does not provide consistency of standards between FVA and NMM
- No reference of a transparent international common accounting framework for FVA
- No reference of approval, review and exclusion process for mechanisms, activities and/or sectors
- Proposed standards on double counting do not address financial double counting

Comments on LCA text (2)



- Standards that achieve a net decrease and/or avoidance of greenhouse gas emissions, as proposed in para 2(c) must ensure net atmospheric benefits globally
- **Para 17 is confusing** because it states that the NMM shall "govern all transfers of mitigation outcomes, such as through the creation and move of units representing mitigation outcomes between Parties" ?;
- **Key principles of environmental integrity** in para 12, such as MRV requirements, reference levels, establishment of an effective tracking mechanism, transaction logs and registries are **not defined as standards**; text only provides a request to SBSTA to provide guidance and information on best practices;
- International oversight not provided because para 12 (e) suggests that SBSTA shall recommend guidance for countries to elaborate national criteria to develop legal and regulatory frameworks;

Conclusion



- Devil lies in the detail
- Important to agree on role of FVA and NMM first
- Consideration whether both, FVA and NMM is still necessary is relevant
- Consistency of standards is essential; hence not clear why NMM cannot be placed under FVA
- Key principles of environmental integrity cannot be compromised

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